# Addressing Regulatory Challenges in the Pacific Northwest

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### Pacific Northwest Waterways Association (PNWA) is:

- PNWA is a non-profit 501(c)6 that advocates for federal policies & funding in support of regional economic development
- ▲ Over 100 members in OR, WA, ID, and CA, including:
  - Public ports and municipalities
  - Agriculture and forest products producers
  - Utilities
  - ▲ Towboaters, steamship operators, river pilots and bar pilots
  - States of Washington and Oregon



### **Identifying the Challenges**

- Ports throughout region reported increased difficulty in obtaining permits for in-water work
  - Corps districts had large backlog of permits and limited staff resources
  - ▲ Multiple ESA listings led to lengthy reviews and uncertainty
  - Personal views of reviewers; desire to return to the pre-built environment
  - Strained communication between agencies
  - ▲ Northwest ports were losing business to other regions, and across the border



#### **Identifying the Challenges**

- PNWA, at the request of our members, became involved in 2000
  - Permitting was added to the Association's Priority Action Agenda
  - ▲ PNWA convened a member group to devise action plans
  - ▲ Acknowledged ways to be better applicants
  - ▲ Identified agency issues that required improvement



### **Setting the Stage for Success**

- PNWA members were initially cautious in moving forward
  - Ports feared retribution
  - ▲ PNWA allayed fears by encouraging "constructive contribution to a reform effort that has tangible steps coupled with measurable outcomes"
  - ▲ Desired outcomes: consistency, predictability, timeliness, accountability



### **Refining our Requests**

- PNWA members identified actions most likely to yield significant improvements
  - ▲ Increase number of permit reviewers for the Seattle District, which had the largest permit backlog
  - ▲ Implement Section 214, which had yet to be tried
  - Establish an interagency dispute resolution process



### **Lobbying for our Requests**

- PNWA staff and members gave this issue a high degree of visibility
  - ▲ During PNWA's Mission to Washington DC, members briefed the U.S. Army Corps of Engineers Commander, Director of Civil Works, and Chief of Regulatory
  - PNWA met with the national Administrator of NMFS
  - ▲ PNWA convened meetings with all regional chiefs for NMFS, EPA, USFWS and USACE, as well as the top regional regulatory staffers
  - ▲ PNWA met with the District engineers and regulatory staff for the Seattle, Portland, and Walla Walla Districts
  - ▲ PNWA highlighted our efforts in meetings with every Member of Congress from Oregon, Washington and Idaho in DC, as well as their district/state staff



### **PNWA Efforts Begin Yielding Results**

- Within one year, PNWA members began to see improvement
  - ▲ USACE HQ, in increasing their budget request for regulatory activities, set an objective of reducing permit processing time by 25% nationwide
  - ≦ Six additional permit reviewers were assigned to the Seattle District
  - Section 214 was successfully implemented, with two seated positions in the Seattle District
  - ▲ Northwest offices of NMFS, EPA, USFWS and USACE established an interagency dispute resolution process
  - ▲ USACE Northwestern Division requested a peer review of its Districts' permitting process, and implemented numerous procedural changes as a result
  - Northwest offices of NMFS, EPA, USFWS and USACE established a fouragency task force to improve coordination among the agencies
  - The backlog of permit applications has been reduced
  - ▲ Key permits, such as the Port of Seattle's permit for the third runway at Sea-Tac Airport, have been granted



#### **PNWA Works to Make Section 214 Permanent**

- Section 214 of the Water Resources Development Act of 2000 (P.L. 106-541) allows the Corps to accept and expend funds contributed by non-Federal public entities to expedite the processing of permits
- Section 214 has allowed local governments to move forward with vital infrastructure projects
  - By funding additional staff to work on specific, time-intensive permits, existing Corps staff members are able to address permit backlogs
  - ▲ Funding for additional Corps staff has resulted in a reduction of permit wait times not only for the funding entity, but for all individuals & organizations that have permit applications with that Corps District
  - Section 214 has been used successfully by the Cities of Seattle WA, Redding CA, Elk Grove CA, and San Diego CA; the Ports of Seattle, Tacoma, Portland, Vancouver USA and Long Beach; Florida DOT and the South Florida Water Management District



#### **PNWA Works to Make Section 214 Permanent**

- PNWA has led a national coalition of interests to prevent the sunset of Section 214, and eventually make it permanent
  - ▲ PNWA has worked with Congress and the Corps on five different extension bills in the last five years, expending significant staff time and resources
  - ▲ 2007 WRDA bill contained language extending the authority to December 31, 2009
  - PNWA members strongly support the effort to eventually make Section 214 permanent.
  - Making Section 214 permanent will provide predictability to both the Corps and the participating ports/cities/counties
  - See PNWA's "Section 214" fact sheet for more about Section 214



## **Current PNWA Permitting Efforts**

- Secure authorization to make Section 214 permanent
- Address recent regulatory difficulties in the Lower Columbia River and Oregon coast areas

  - ♣ PNWA staff and members are working to rejuvenate the 4-agency permitting task force, and apply lessons learned in Puget Sound to the rest of the Northwest
  - Senior level Corps and resource agency staff have agreed to participate
  - ▲ PNWA will report on progress during meetings with Northwest Congressional delegation in DC next March



# Questions?

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