

Port and Marine Terminal Government Policy and Legal Issues

Paul Heylman
Saul Ewing LLP
Washington, D.C.
202-342-3422
pheylman@saul.com

Recent Developments

- Potential ILA strike
 - Issues September 30
 - Automation
 - Royalties
 - Negotiations back on, but work rules?
 - Possible outcomes if strike/lockout
 - Taft-Hartley injunction?
 - Secondary boycotts

Recent Developments (cont'd)

- Unionization of truckers
 - ATA case
 - Making drivers employees
 - State level activities
 - Union efforts
- Chassis issues
 - Carriers not supplying
 - ILA jurisdiction issues M&R

Recent Developments (cont'd)

- Environmental issues
 - Shore power
 - Clean trucks (newfound reliance on CNG)
- Shipping Act Claims
 - Who is the FMC and what do they do
 - Recent challenges
 - Maher and PANYNJ
 - P3s, Exclusive access/free-riders

1984 Shipping Act Coverage

- Who is covered
 - Ocean Carriers
 - Marine Terminal Operators
- What is an MTO
 - When is a Port an MTO
 - When is a Port not covered as an MTO

MTO Defined

• An MTO – someone providing wharfage, dock, warehouse, or other terminal facilities in connection with a common carrier

The 1984 Act - Overview

- Covered Conduct
- Section 10(d) and prohibited acts
- Agreement filings: the requirements of §535

Section 10(d) claims

- 41106 (Old section 10(d)) prohibits
 - Agreement to boycott or discriminate in providing terminal services
 - Undue or unreasonable preference or undue or unreasonable prejudice
 - Unreasonable refusal to deal or negotiate
 - Just and reasonable regulations

What is unreasonable or undue

- The terms are given meaning by FMC decisions dating back to the 1916 Shipping Act (repealed in 1995)
- Volkwagenwerk v. FMC
 - U. S. Supreme Court decision
 - M & M Fund contributions
 - No benefit to Volkswagen so illegal to require it to contribute to M & M Fund

Unreasonable and Undue

- Charges and benefits
- Mississippi River Fire Boat decision
 - OK to charge for standby for services, but
 - The charge must bear a reasonable relation to the benefit
- Plaquemines and MTSA issues

Treating like cases alike

- Ceres v. MPA
 - Must be a "legitimate transportation factor"
 - Port wanted to attract Maersk from NY
 - Gave Maersk a better deal for proprietary terminal – not for public terminal
 - Ceres (now NYK) won a ruling that the proprietary v. public is not a legitimate factor (a surprise to many)

Exclusive dealing arrangements

- Exclusive service arrangements
 - Several cases involving the same Port
 - Former rule OK if a legitimate basis for concluding that only one service economically justified
 - What was legal under a given set of facts in the past held not necessarily legal now if the economic facts have changed

Exclusive dealing arrangements

- SCSPA
 - Petitioned for FMC approval of stevedore licensing procedure
 - FMC rejected because no showing of necessity
- Lower Mississippi Tugs cases
 - Initial *Ormet* decision
 - Over-reading the case (antitrust principals)
- R. O. White and newer cases

What Ports can do

- Business judgment of Port given considerable deference (Seattle Terminals case)
- OK to negotiate a good settlement on a lease termination (Navieras)
- OK to refuse to renew lease in order to build new terminal for a different MTO (New Orleans Stevedoring)

10(d) cases – damages

- Reparations to a prevailing complainant
 - Up to three years to file
 - Includes all actual injuries and interest, and double damages in certain cases
 - Complainant does not have to pay costs (except for appeal)
 - Reasonable attorney's fees to prevailing complainant – not respondent

Truck Detention Issues

- Empire Trucking and the FMC's first foray
- Truck delays revisited
 - Bi-State Motor Carriers and the NY/NJ Port Authority
 - Pier Pass
- Appointments/reservations when volumes return

Clean Truck Developments

- Nadler hearings summer 2010
- California rules: CARB
- Phase-in of ban up to 2007 models
- How it works role of the terminals
- ATA case
- Community issues
- Alliance of Teamsters and NRDC

Shore-power: Cold Iron

- California Ports
- Basic requirements
 - 50% of vessels calls by carrier
 - Requirement effective in 2014
- Approaches
 - Plug into the grid
 - Shore side site generation
- Future once the ships are fitted out?

Basic Rules of Labor Law

- Only covers employees, not independent contractors
- No-strike rules
 - Must be in contract
 - Must be arbitrable
 - Does not apply to hand-billing per se
- Secondary boycotts

Organization of the FMC

- The Commissioners
- The Bureau of Enforcement (BOE)
- The Office of Administrative Law Judges
- The Bureau of Trade Analysis
 - Office of Agreements
 - Office of Service Contracts and Tariffs
- General Counsel

FMC Litigation

- Litigation basics
- The Initial Decision
- Exceptions to the Initial Decision
- Appeals to the U.S. Courts of Appeal
- Enforcement

Baltimore

Lockwood Place 1500 East Pratt Street, Suite 900 Baltimore, MD 21202-3171 (tel) 410.332.8600 (fax) 410.332.8862

Chesterbrook

1200 Liberty Ridge Drive, Suite 200 Wayne, PA 19087-5569 (tel) 610.251.5050 (fax) 610.651.5930

Harrisburg

Penn National Insurance Plaza 2 North Second Street, 7th Floor Harrisburg, PA 17101-1619 (tel) 717.257.7500 (fax) 717.238.4622

New York

245 Park Avenue, 24th Floor New York, NY 10167 (tel) 212.672.1995 (fax) 212.372.8798

Newark

One Riverfront Plaza Newark, NJ 07102 (tel) 973.286.6700 (fax) 973.286.6800

Philadelphia

Centre Square West 1500 Market Street, 38th Floor Philadelphia, PA 19102-2186 (tel) 215.972.7777 (fax) 215.972.7725

Princeton

750 College Road East, Suite 100 Princeton, NJ 08540-6617 (tel) 609.452.3100 (fax) 609.452.3122

Washington

2600 Virginia Avenue, N.W. Suite 1000 – The Watergate Washington, DC 20037-1922 (tel) 202.333.8800 (fax) 202.337.6065

Wilmington

222 Delaware Avenue, Suite 1200 P.O. Box 1266 Wilmington, DE 19899 (tel) 302.421.6800 (fax) 302.421.6813