



FEMA

GRANT PROGRAMS DIRECTORATE

Port Security Grant Program (PSGP) 2012 AAPA Port Security Seminar and Exposition

Miami, FL
July 18, 2012



FY 2012 PSGP

Program Overview	FY 2011	FY 2012
<ul style="list-style-type: none"> ▪ Purpose: PSGP provided funds for transportation infrastructure security activities to implement Area Maritime Transportation Security Plans and facility security plans among port authorities, facility operators, and State and local government agencies required to provide port security services ▪ Eligibility: Seven port areas were selected as Group I (highest risk), forty-eight port areas were selected as Group II, and thirty-five port areas were selected as Group III. Eligible ports not identified in Group I, II, or III were eligible to apply in the “All Other Port Areas” Group 	<p>\$235,029,000</p>	<p>\$97,500,000</p>

FY 2012 Program Highlights

- The Fiduciary Agent process was not utilized for FY 2012. Eligible applicants applied directly to FEMA for funding and competed for funding within Port Groupings. In FY 2011, FEMA provided direct allocations to each eligible applicant within Groups I and II.
- Applicants were required to provide a cost match, a requirement under 46 USC Section 70107. Private sector applicants were required to provide at least 50 percent (50%) of the total project cost; public sector applicants were required to provide at least a 25 percent (25%) match.
- FY 2012 Funding Priorities:
 - Enhancing Maritime Domain Awareness
 - Enhancing Improvised Explosive Device (IED) and Chemical, Biological, Radiological, Nuclear, Explosive (CBRNE) prevention, protection, response, and supporting recovery capabilities
 - Port Resilience and Recovery Capabilities
 - Training and Exercises
 - Equipment associated with Transportation Worker Identification Credential (TWIC) Implementation

FY 2012 Funding Overview

	Number of Applications Submitted	Number of Projects Submitted	Funding Requested	Number of Applications Recommended for Funding	Number of Projects Recommended for Funding	Funding Recommended*
Group I	81	125	\$88,201,754	67	100	\$58,923,829
Group II	181	240	\$74,483,820	77	105	\$29,250,000
Group III	28	38	\$6,334,016	24	32	\$4,451,171
All Other Port Areas	63	83	\$22,236,490	41	49	\$4,875,000
Total	353	486	\$191,256,080	209	286	\$97,500,000

*Remaining Funds in the amount of \$423,829 were redistributed from Group III to Group I

FY 2011 - FY 2012 PSGP Funding Allocations Comparison

Port Area	FY 11 Allocation	% of Total FY 11 Allocation	FY 12 Funding Requested	FY 12 Allocation*	Delta (\$) (FY 12 Allocation – FY 11 Allocation)	% of FY 12 Request Allocated	% of Total FY 12 Allocation
New York/New Jersey	\$30,195,052	12.8%	\$21,020,144	\$11,747,280	(\$18,447,772)	55.9%	12.0%
Los Angeles/Long Beach	\$24,538,191	10.4%	\$18,080,257	\$16,426,431	(\$8,111,760)	90.9%	16.8%
Houston/Galveston	\$25,051,457	10.7%	\$7,744,666	\$7,634,296	(\$17,417,161)	98.6%	7.8%
New Orleans	\$17,116,755	7.3%	\$11,047,284	\$5,958,922	(\$11,157,833)	53.9%	6.1%
Puget Sound	\$15,154,410	6.4%	\$9,974,082	\$4,527,773	(\$10,626,637)	45.4%	4.6%
San Francisco Bay	\$16,989,439	7.2%	\$16,960,520	\$9,346,726	(\$7,642,713)	55.1%	9.6%
Delaware Bay	\$11,986,983	5.1%	\$3,374,801	\$3,282,401	(\$8,704,582)	97.3%	3.4%
Group I Total	\$141,032,287	60.0%	\$88,201,754	\$58,923,829	(\$82,108,458)	66.8%	60.4%
Group II Total	\$69,391,489	29.5%	\$74,483,820	\$29,250,000	(\$40,141,489)	39.3%	30.0%
Group III Total	\$12,855,185	5.5%	\$6,334,016	\$4,451,171	(\$8,404,014)	70.3%	4.6%
All Other Port Areas Total	\$11,750,039	5.0%	\$22,236,490	\$4,875,000	(\$6,875,039)	21.9%	5.0%
Total	\$235,029,000	100%	\$191,256,080	\$97,500,000	(\$137,529,000)	51.0%	100%

Cost-Share Requirement and Waiver Process

- The cost-share requirement was reinstated for the FY 2012 PSGP
- Upon receiving an award, grantees have the option of submitting a cost-share waiver request to FEMA
- Effective March 2012, the DHS Secretary authorized a delegation of approval authority to the FEMA Administrator for all PSGP cost-share waivers
 - Since this delegation of authority, FEMA has observed a substantial decrease in the time required to process and approve cost-share waivers, which in turns allows grantees to drawdown funds in a more timely manner

Drawdown and Expenditure of FY 2007-2011 Funds

- PSGP grantees are under increased pressure to expend and drawdown grant funds in a timely manner
- All unexpended FY 2007 and FY 2007 Supplemental PSGP funds will expire and be returned to the Treasury on September 30, 2012

Fiscal Year	Amount Allocated	Award Amount (Amount Allocated – Deobligations)	Drawdown*	Award Balance*	Holds*	Available Funds*
FY 2007	\$202,269,793	\$187,314,818	\$130,231,316	\$57,083,502	\$3,592,172	\$53,491,330
FY 2007 Supp.	\$110,000,000	\$107,161,737	\$65,003,688	\$42,158,049	\$8,818,067	\$33,339,982
FY 2008	\$388,600,000	\$386,967,397	\$84,668,455	\$302,298,942	\$67,731,058	\$234,567,884
FY 2009	\$388,600,000	\$387,834,080	\$39,579,135	\$348,254,946	\$87,632,883	\$260,622,063
FY 2009 ARRA	\$150,000,000	\$149,813,646	\$73,866,291	\$75,947,355	\$8,490,029	\$67,457,326
FY 2010	\$288,000,000	\$287,999,965	\$49,411,106	\$238,588,858	\$58,092,773	\$180,496,085
FY 2011	\$235,029,000	\$235,029,000	\$6,015,816	\$229,013,183	\$4,810,814	\$224,202,369
Total	\$1,762,498,793	\$1,742,120,643	\$448,775,807	\$1,293,344,835	\$239,167,796	\$1,054,177,039

*Figures accurate as of 6/15/2012

Current Challenges to Increasing Drawdown Rate

- Complex, highly-coordinated nature of many PSGP projects
 - Large capital projects and specialized equipment purchases are typically long term, multi-phase projects that may not be completed until close to the end of the period of performance
- Development and approval of Port-Wide Risk Management Plans (PRMP) can cause delays in project submissions
- Fulfillment of post-award requirements
 - Environmental and Historic Preservation (EHP) review and approval
 - Budget review and approval
- Rolling review of IJs submitted by Group I and II port areas
 - Require local and national review
 - IJs often require additional clarification prior to final approval which can cause delays in the obligation of funds
- Inconsistent cost-share requirement from year to year
- Delays associated with the final TWIC ruling can cause grantees to hold, rescope, or deobligate funds



Actions Taken to Expedite Drawdowns

- Over the past year, DHS/FEMA has undertaken a number of significant initiatives to ensure that funds are made available quickly and efficiently:
 - Streamlined budget review process to include pre-award reviews for FY 2011 and FY 2012 awards
 - Efforts have resulted in many awards being processed without financial holds
 - Increased number of federal staff to eliminate EHP backlog
 - Removed financial hold for EHP approval on FY 2011 and FY 2012 awards
 - Decreased the period of performance for FY 2012 awards from 36 months to 24 months

Actions Taken to Expedite Drawdowns

- DHS/FEMA has adopted additional measures designed to support grantee efforts to increase flexibility and expedite the drawdown of Federal funds:
 - Reprioritization of Funds
 - Expanding allowable expenses in accordance with the *SAFE Port Act*
 - Cost-Share Waivers
 - Approval authority delegated to FEMA Administrator to expedite the approval process
 - Building and Sustaining Core Capabilities
 - Maintenance and Sustainment costs expanded to allow for support of equipment, training, and critical resources
 - Stakeholder Outreach
 - Coordinated with FY 2007 grantees with high outstanding balances to identify viable projects that could be funded and completed prior to the expiration of the grant funds
 - Program staff assisted New York in expending an additional \$6M in FY 2007 PSGP funding that would have otherwise been returned to the Treasury
 - Engaged in stakeholder outreach through on site grantee visits and meetings with port partners such as the AAPA and local Area Maritime Security Committees (AMSCs)
 - Hosted a PSGP workshop for all Group I and II Fiduciary Agents to discuss program improvements and provide guidance on expediting drawdowns
 - Enhanced communications and coordination by providing monthly drawdown report to USCG and Group I and Group II grantees



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FY 2013 President's Budget

- Proposed the consolidation of 16 current grant programs into a comprehensive single program known as the National Preparedness Grant Program (NPGP)
- Bold grant program reform focusing on building and sustaining core capabilities identified in the National Preparedness Goal
- Focused on building a robust national preparedness capacity based on cross-jurisdictional and readily deployable state and local capabilities
- Issuance of multiyear guidance
- Funding allocations would focus on filling gaps in national preparedness, the prioritized core capabilities, and conducting comprehensive threat/risk assessments and gap analyses to ensure that grant funded expenditures are contributing to overall national preparedness

FY 2013 Appropriation Mark-up at Present Day:

FY 2013 Comparison of HAC and SAC Markups						
Program	FY 2011 Allocation	FY 2012 Allocation	FY 2013 HAC Bill	% of Total FY 12 Allocation	FY 2013 SAC Markup	% of Total FY 12 Allocation
PSGP	\$235,029,000	\$97,500,000	\$105,000,000	108%	\$123,024,000	126%

- The House Appropriations Committee (HAC) has provided their FY 2013 funding Bill
 - Allocated funds in a lump-sum manner similar to the FY 2012 appropriation
- The Senate Appropriations Committee (SAC) has provided their FY 2013 mark-up of the President’s Budget
 - Allocated funding by program similar to the FY 2011 appropriation
- Both the House and Senate Committees have rejected the NPGP proposal
- Proposed funding amounts for preparedness programs are \$200-300 million higher than the FY 2012 appropriation

Stakeholder Outreach To Date:

- Over 70 briefings, meetings and conference presentations took place at various places around the country
- Major themes:
 - Two year period of performance
 - THIRAs: how they would be used, who is required to complete them, engagement and relationship of THIRA to funding
 - Concern for existing governance structures such as State Senior Advisory Committees, UAWG, RTSWG and AMSC
 - Regulated ports and transit must apply through State

Path Forward for PSGP

- PSGP will focus on strengthening the Nation's critical infrastructure against risks associated with potential terrorist attacks and support the National Preparedness Goal with a focus on the Protection and Response mission areas
 - Response equipment and personnel funded by PSGP can be deployed regionally and nationally, depending on the size and severity of an incident
- PSGP will more than likely remain a competitive program
 - Discussions with USCG are ongoing regarding the competitive structure
- A national review panel comprised of FEMA, DHS IP, TSA, USCG, MARAD and others will review applications and allocate funding based on effectiveness and a risk-informed methodology.

Questions?

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