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Bunkering of Liquefied Natural Gas-fueled Marine Vessels in North America Study

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# **Study Objectives**

Create a first of its kind guide to assist potential owner/operators of:

- Gas-fueled vessels,
- LNG bunker vessels, and
- LNG bunkering facilities

in the development of LNG bunkering projects in North America by describing:

- Regulatory requirements
- Current and planned LNG supply infrastructure
- State, provincial, port, and local issues

### • Study released on March 18th, 2014



### **Study Overview**

- Introduces LNG conversion drivers
- Describes bunkering options
- Introduces hazards, risks and recommended safeguards
- Presents current, applicable regulations, codes, and standards
- Discusses current/planned LNG supply infrastructure
- Provides examples of proposed and ongoing bunkering projects
- Outlines a recommended process for gaining approval of LNG bunkering projects
- Presents local, regional and port-specific issues



### LNG Bunkering Options





### **LNG Hazards**

### • Unique hazards of LNG bunkering operations:

- Serious injuries to personnel coming into contact with cryogenic liquid (LNG is -260°F)
- Brittle fracture damage to steel structures exposed to cryogenic temperatures
- Formation of a flammable vapor cloud
- Asphyxiation for personnel in the immediate area



### LNG Bunkering Risk Drivers

Initiating Events	Common Causes
Leaks from LNG pumps, pipes, hoses, or tanks	<ul> <li>Corrosion/erosion, fatigue failure, hose failure, &amp; seal failure</li> <li>Improper maintenance</li> <li>Use of inappropriate hoses (e.g., not LNG rated)</li> <li>Vibration</li> <li>Improper installation or handling</li> <li>Improper bunkering procedures</li> </ul>
Inadvertent disconnection of hoses	<ul> <li>Improper hose connection or hose failure</li> <li>Excessive movement of the loading arm or transfer system</li> <li>Inadequate mooring or mooring line failure</li> <li>Supply truck drives/rolls or supply vessel drifts/sails away with hose still connected</li> <li>Extreme weather or natural disaster</li> </ul>
Overfilling vessel fuel tanks	Operator and level controller fail to stop flow when tank is full
External Impact	<ul> <li>Cargo or stores dropped on bunkering equipment</li> <li>Vessel collides with the receiving or bunkering vessel</li> <li>Vehicle collides with bunkering equipment</li> </ul>



### **Recommended Safeguards for LNG Bunkering**



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### Bow-Tie Diagram Illustrating Recommended Safeguards for LNG Bunkering Operations



- 13. Navigational safety zone
- 14. Warning signs

- 21. Vessel emergency response plan
- 22. Local emergency response plan



### **Regulatory Framework**

### U.S. regulatory framework

- Regulations for facilities are written for import/export terminals
- Robust regulations for bulk LNG transfers between vessels and facilities (tanks, trucks, and railcars)
- LNG bunkering guidelines/policy remain a work in progress

### Canadian regulatory framework

- Also has regulations for import/export terminals
- No regulations directly addressing LNG bunkering or use of LNG as fuel for vessels
- Canada is actively studying the issue

### Collaborative effort

- Transport Canada and USCG are collaborating at strategic level



#### Potentially Applicable Regulations, Codes, & Standards for LNG Bunkering in the United States

- <sup>1</sup> 33CFR 155: Oil Or Hazardous Material Pollution Prevention Regulations for <sup>1</sup> Vessels (USCG)
- 46 CFR Sub D/O: Tank Vessels, Certain Bulk Dangerous Cargoes (USCG)
  - CG-OES Policy Letter No.01-12: Equivalency Determination Design Criteria for Natural Gas Fuel Systems (USCG)
  - 46CFR Parts 10, 11, 12, 13, 15: Merchant Marine Officers and Seamen
  - Credentials & Requirements (USCG)
- **Second Second S**

- **D** 33CFR 127: Waterfront Facilities Handling LNG and Liquefied Hazardous Gas (USCG)
- **E** 33CFR 105: Maritime Security: Facilities (USCG) NFPA 52: Vehicular Gaseous Fuel Systems Code
- STATES Sector Se
- 33CFR 154: Facilities Transferring Oil Or Hazardous Material In Bulk (USCG)
- 40 CFR 68: Chemical Accident Prevention Provisions (EPA)
- 29 CFR 1910.119: Process Safety Management of Highly Hazardous Chemicals (OSHA) NFPA 59A: Standard for the Production, Storage, and Handling of LNG
- 🔄 49 CFR 193: Liquefied Natural Gas Facilities: Federal Safety Standards (DOT)



### **Gas-fueled Vessel Decision Tree**

Will the vessel be	Will the vessel	Gas	IMO	United U.S. Departr	States Coast Guard ment of Homeland Security	ABS	
vessel be classed?	inspected by the U.S. Coast Guard?	operate in International waters?	Fueled Vessel Cases	MSC 285(86)	CG-521 Policy Letter 01-12**	46 CFR Parts 10, 11, 12, 13, 15	ABS Guide
	YES	YES	1	✓	✓	✓	✓
YES		NO	2		~	~	✓
	NO	YES	3	✓	✓	✓	✓
		NO	4		✓	✓	✓
~	YES	YES	5	✓	✓	✓	
NO		NO	6		✓	✓	
	NO	YES	7	✓	✓	✓	
		NO	8		~	✓	



### **Bunker Vessel Decision Tree**

Will the bunker vessel be classed? Will the bunker vessel be a self- propelled tank ship or a barge?	Will the bunker	Will the bunker	Bunker	IMO	8	United States ( U.S. Department of Home	ABS	
	International waters?	Vessel Cases	IGC Code	33 CFR 155	33 CFR 156	46 CFR Sub D/O	Steel Vessel Rules Part 5C-8	
	Self-Propelled Tank Shin	YES	1	✓	✓	✓	✓	√
YES		NO	2		✓	✓	✓	✓
	Barge	YES	3			✓	✓	1
		NO	4			✓	✓	✓
	Self-Propelled Tank Ship	YES	5	✓	✓	✓	✓	
NO		NO	6		✓	✓	✓	
	Barge	YES	7			✓	✓	
	24.64	NO	8			✓	✓	



## **Facility Decision Tree**

What is the source of LNG to your facility?	Will your facility have	Bunker	United States Coast Guard U.S. Department of Homeland Security				<b>O</b> SHA	STATES TATES	A CONTRACTOR DO	NF	PA
	an onsite bulk storage tank?	Facility Cases	33CFR 105	33 CFR 127	33CFR 154	33CFR 156	29 CFR 1910. 119	40 CFR 68	49 CFR 193	52	59A
	Yes	1	✓	✓	✓	✓	✓	✓		✓	✓
Truck	No	2	✓	✓	✓	✓				✓	✓
Chin (Dame	Yes	3	✓	✓	✓	✓	✓	✓		✓	~
Snip/Barge	Νο	4	✓							✓	✓
Container	·?	5	~							✓	
Interstate Pipeline w/	Yes	6	~	✓	✓	✓			~	✓	✓
Intrastate Pipeline w/	Yes	7	~	~	~	✓	~	~		✓	✓



# Facility Requirements Crosswalk

	<b>1</b> 32	United S U.S. Departm	States Coas nent of Homeland Se	t Guard <sup>curity</sup>	<b>O</b> SHA	Styling Protection	A DELES OF MARK		PA
	33CFR 105	33 CFR 127	33CFR 154	33CFR 156	29 CFR 1910. 119	40 CFR 68	49 CFR 193	52	59A
	Applicable Bunker Facility Cases								
Key Elements	1234 567	1234 567	1234 567	1234 567	1234 567	1 2 3 4 5 6 7	1234 567	1 2 3 4 5 6 7	1 2 3 4 5 6 7
Emergency Response Program									
<b>Emergency Response Program.</b> Pre-planning and training to make employees aware of, and able to execute, proper actions in the event of an emergency.		$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
<b>Spill Response Plan.</b> Pre-planning to ensure facilities are prepared to respond in the event of a spill incident.			$\checkmark$						
Letter of Intent									
Letter of Intent. Submission of a letter to the USCG Captain of the Port (COTP) that documents owner/operator contact information, location, description, and vessel traffic characteristics.		$\checkmark$	~	✓					
Operations Manual									
<b>Operations Manual.</b> Comprehensive documentation addressing full scope of bunkering operations, including: operating conditions, required equipment, equipment compatibility, mooring, pre-start checks, connection, transfer, disconnection, shutdown, safety equipment, training, communications, SIMOPS, and emergency operations.		$\checkmark$	~	~					$\checkmark$



### **Potential LNG Supply Sources**

- Existing LNG import facilities
- Proposed LNG export facilities
- Existing LNG peakshaving/satellite facilities
- Existing and proposed liquefaction facilities supporting other transportation modes
- Proposed bunkering facilities with liquefaction process
- Proposed bunkering facilities supplied via trucks/transportation containers





- Port authorities are generally taking a wait-and-see approach
- Projects have thus far been driven by the developers
- Port/local representatives are generally supportive of potential LNG bunkering in their ports
- Some uncertainty as to which agencies will be responsible for permitting and authorizing facilities
  - USCG and state/local fire marshals will likely play key roles

Evidence suggests that developers should not be dissuaded from pursuing projects in maritime markets due to fear of regulatory impasses



### **Need for Communication & Coordination**

- Good communication with stakeholders is essential in the development of an LNG bunkering facility project
- Each port is unique and the regulatory agencies and stakeholders will vary
  - For U.S. projects, the local USCG Captain of the Port is a good starting point
- Key concepts to address in communications
  - Address the project's impacts, risks, and benefits
  - Do not wait until controversial issues are raised
  - Be inclusive
  - Accept people's concerns as valid



### **Organizations for Consultation & Coordination**

### Federal Regulators

- USCG/Transport Canada
- Pipeline and Hazardous Materials Safety Administration/National Energy Board
- U.S. Army Corps of Engineers
- Environmental Protection Agency/Environment Canada

### State/Provincial/Local Regulators

- State/Provincial Pipeline Inspection Agency
- State, Provincial and/or Local Fire Marshal Office
- State or Provincial Natural Gas Regulator
- State, Provincial and Local Environmental Regulators
- Local planning/zoning commission

- Local Maritime Community
  - Port Authority
  - Marine Exchange
  - Marine Pilot Associations

### Other Local Organizations

- Local Fire Department
- Emergency Medical Services Agency
- State/Provincial/Local/Port Law Enforcement Agencies



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